

Message Text

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ACTION IO-13

INFO OCT-01 ADP-00 CIAE-00 DODE-00 PM-09 H-02 INR-10 L-03

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FM USMISSION USUN NY

TO SECSTATE WASHDC 7979

INFO AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY MOSCOW

USMISSION BERLIN

USMISSION NATO

C O N F I D E N T I A L USUN 1814

E. O. 11652: GDS

TAGS: PFOR PGOV GW GE WB UR UN

SUBJ: REPRESENTATION OF BERLIN IN UN STATISTICAL REPORTING;
ENTRY OF TWO GERMAN STATES INTO UN

1. AT FOUR POWER MTG CALLED BY FRG 14 MAY, UKUN LEGAL ADVISER FREELAND REPORTED THAT UN LEGAL COUNSEL ST-AVROPOULOS HAS TOLD HIM OF RECEIVING LETTER FROM AMB GRUNERT OF GDR OBSERVER' S OFFICE ASKEING FORMALLY THAT UN SHOULD CEASE EMPLOYING SEPARATE STATISTICS FOR EAST BERLIN AND THAT THESE SHOULD BE INCLUDED IN APPROPRIATE " GLOBAL " REPORT FOR GDR. GRUNERT HAD ALSO REQUESTED THAT PRACTICE OF SEPARATE REPORTING AS TO WEST BERLIN STATISTICS SHOULD CONTINUE. FINALLY, LETTER OBJECTED TO USE OF TERM " GERMANY." STAVROPOULOS HAD THEREUPON SOUGHT THROUGH UKUN FOUR POWER ASSISTANCE IN PROPOSING RESOLUTION OF THE ISSUES INVOLVED THAT COULD BE ACCEPTED BY VARIOUS INTERESTED PARTIES AND WHICH WOULD TAKE MATTER OUT OF HANDS OF SECRETARIAT. STAVROPOULOS HAD WONDERED WHETHER IT COULD BE AGREED, FIRST, TO EXCLUDE SEPARATE STATISTICS FOR BOTH EAST AND WEST BERLIN;
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SECOND, TO INCLUDE THESE STATISTICS UNDER GDR AND FRG STATISTICS; AND, THIRD, TO ADD A FOOTNOTE TO FRG STATISTICS WHICH WOULD REFER TO QUADRIPARTITE AGREEMENT. HE HAD ADMITTED, HOWEVER, THAT HE WAS UNABLE TO THINK OF A " BALANCING GDR

FOOTNOTE" AS TO EAST BERLIN THAT WOULD BE ACCEPTABLE TO EAST GERMANY.

2. BRACKLO (FRG) RELATED THAT FRG AMB GHELHOFF HAD SEEN STAVROPOULOS ON 10 MAY AND, IN RESPONSE TO STAVROPOULOS' RELATING DGR REQUEST, HAD SAID GUIDING PRINCIPLE SHOULD BE THAT UN' S STATISTICAL REPORTING SHOULD INVOLVE NO DISCRIMINATION BETWEEN EAST AND WEST BERLIN. BOTH FREELAND AND BRACKLO RECALLED THAT FOUR POWERS HAD EARLIER INDICATED TO ONE ANOTHER READINESS, IN EVENT IT BECAME NECESSARY, TO ALLOW DEVELOPMENT OF FRG REPORTING ON WEST BERLIN STATISTICAL MATTERS AND GDR REPORTING ON SAME FOR EAST BERLIN. FREELAND THEN READ OUT TEXT OF FOOTNOTE HE HAD DRAFTED TO ACCOMPANY FUTURE STATISTICAL REPORTING, IN WHATEVER CONTEXT, BY EITHER FRG OR GDR . TEXT, WHICH WOULD BE SAME IN BOTH CASES, WOULD READ " STATISTICS FOR BERLIN (WEST) AND BERLIN (EAST) ARE INCLUDED, WITHOUT PREJUDICE TO ANY QUESTION OF STATUS, IN STATISTICS FOR FEDERAL REPUBLIC OF GERMANY AND GERMAN DEMOCRATIC REPUBLIC RESPECTIVELY." HE THOUGHT SUCH A FOOTNOTE SHOULD BE ACCEPTABLE TO SECRETARIAT AND DIFFICULT FOR GDR TO OBJECT TO. IT FOLLOWED CLOSELY 1972 CASE IN WHICH GDR LETTER TO SYG COMMENTING ON WORLD DISARMAMENT CONFERENCE HAD BEEN INCLUDED ALONG WITH COLLECTION OF REPLIES FROM UN MEMBER STATES (ALTHOUGH IN SEPARATE ANNEX), GDR REPLY HAD BEEN ACCOMPANIED BY FOOTNOTE STATING THAT BY INCLUDING GDR LETTER SECRETARIAT TOOK NO POSITION ON ANY ISSUE OF STATUS THAT MAY BE INVOLVED. (SEE A/8817, P.2 PARA 4.) FREELAND SAID HE SAW CERTAIN ADVANTAGE IN THIS FROM WESTERN VIEWPOINT; RECENT STUDY BY FRG OBSERVER' S OFFICE HAD REVEALED RATHER ALARMING DISCREPANCIES, MANY OF WHICH WERE PREJUDICIAL TO WESTERN POSITIONS, WITH REGARD TO BERLIN STATISTICS. WE COULD MAKE MOST OF CURRENT GDR DESIRE FOR CHANGE BY PROPOSING NEW FOOTNOTE TO STAVROPOULOS AND ASKING THAT, ONCE ACCEPTED, HE SEE TO IT THAT ALL UN REPORTING WITHOUT EXCEPTION WOULD FOLLOW NEW FORMAT.

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3. FRENCH MINISTER LECOMPT THOUGHT WE COULD DELAY REPLY BY NOTING THAT, PROPERLY SPEAKING, GDR IS NOT AT THIS STAGE COMPETENT TO COMMENT ON UN STATISTICS SINCE IT IS NOT UN MEMBER. ON REFLECTION, HOWEVER, HE AGREED WITH BRACKLO' S ASSERTION THAT WE SHOULD USE THIS OPPORTUNITY TO TRY TO REGULARIZE STATISTICAL REPORTING PRACTICES AND THAT WE WOULD DO WELL TO DO SO BEFORE MATTER GOT MIXED UP WITH TWO GERMAN ADMISSTION APPLICATIONS IN JUNE. FOUR POWER PARTICIPANTS AGREED ASK THEIR CAPTIALS FOR AUTHORITY TO ACCEPT FREELAND FORMULATION BY 22 AMY. IF CAPITALS AGREED, FOUR POWER REPS IN NY WOULD MAKE AN ORAL APPROACH TO STAVROPOULOS, GIVE HIM NEW FORMULATION, ASK THAT HE SELL IT TO GDR AND SAY THAT, IF ACCEPTED, HE WOULD BE EXPECTED TO SEE TO IT THAT ALL UN AGENCIES FOLLOWED

NEW FORMAT UNIFORMLY.

4. DISCUSSION THEN TURNED TO ENTRY OF TWO GERMAN STATES. BRACKLO REVIEWED BRIEFLY MANY OF QUESTIONS CURRENTLY UNDER STUDY IN BERLIN; WE AND THE UK NOTED SOME OF PRECEDENTS INVOLVED BUT AVOIDED SUBSTANTIVE COMMENT SO AS NOT TO COM- 0)8:-53 29 RK OF BONN GROUP. FRG, UK AND US PARTICIPANTS SAID THEY BELIEVED IT IMPERATIVE THAT AT LEAST TWO- WEEKS FOR NY- BASED CONSULTATIONS WITH USSR BE ALLOCATED BEFORE SC TOOK UP GERMAN APPLICATIONS. EACH ALSO SAID THAT MISCHIEFMAKING POTENTIAL OF USSR IN SC PRESIDENT' S CHAIR SHOULD BE RECOGNIZED. IN RESPONSE TO OUR QUESTION, BRACKLO SAID HE DID NOT THINK THERE WAS FRG INTERNAL NEED TO HAVE SC ACT IN JUNE BUT THAT FRG HAD BEEN UNDER PRESSURE OF CHANGES FROM EAST THAT BONN WAS DELAYING UN ENTRY; IT WAS FOR THIS REASON THAT BONN MIGHT WISH TO AVOID EXCESSIVE DELAY.

5. REQUEST INSTRUCTIONS ON UKUN PROPOSAL.
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